

## REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE KENTON COUNTY CLERK

Calendar Year 2000

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE KENTON COUNTY CLERK

#### Calendar Year 2000

The Auditor of Public Accounts has completed the Kenton County Clerk's audit for calendar year 2000. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

Fee account balances decreased by \$82,905 from the prior calendar year, resulting in a cash surplus of \$2,184 as of December 31, 2000. Revenues increased by \$331,263 from the prior year and disbursements increased by \$414,168.

#### **Report Comments:**

- County Clerk Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits
- Lacks Adequate Segregation of Duties

#### **Deposits:**

On April 6, 2000, \$236,294 of the County Clerk's deposits of public funds in depository institutions were uninsured and unsecured.

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## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Richard L. Murgatroyd, County Judge/Executive
Honorable William Aylor, Kenton County Clerk
Members of the Kenton County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of receipts and disbursements of the County Clerk of Kenton County, Kentucky, and the statement of receipts, disbursements, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 2000. These financial statements are the responsibility of the County Clerk. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk prepares the financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion the accompanying financial statements referred to above present fairly, in all material respects, the receipts and disbursements of the County Clerk and the receipts, disbursements, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 2000, in conformity with the basis of accounting described above.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 18, 2002, on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented comments and recommendations, included herein, which discuss the following areas of noncompliance:

- County Clerk Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits
- Lacks Adequate Segregation of Duties

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - January 18, 2002

#### KENTON COUNTY WILLIAM AYLOR, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS

#### Calendar Year 2000

Receipts	

State Grants- Library and Archives (Note 4)		\$	13,041
State Fees For Services			47,523
Fiscal Court			31,192
Licenses and Taxes:			
Motor Vehicle-			
Licenses and Transfers	\$ 2,462,061		
Usage Tax	11,807,422		
Tangible Personal Property Tax	9,886,893		
Delinquent Lien Releases	18,656		
Licenses-	,		
Marriage	51,592		
Occupational	7,780		
City Stickers	159,850		
Deed Transfer Tax	481,035		
Delinquent Taxes	677,571	,	25,552,860
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts	\$ 70,446		
Real Estate Mortgages	228,073		
Chattel Mortgages and Financing Statements	250,954		
Powers of Attorney	4,417		
All Other Recordings	178,712		
Charges for Other Services-			
Candidate Filing Fees	7,840		
Copywork	25,848		
Miscellaneous	3,069		769,359
Other:			
Postage	\$ 78,349		
Delinquent Tax Redemptions for the State	78,312		156,661
Interest Earned	<u> </u>		36,132
Total Receipts		\$ 2	26,606,768

#### KENTON COUNTY WILLIAM AYLOR, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS Calendar Year 2000 (Continued)

#### **Disbursements**

Payments to State:			
Motor Vehicle-			
Licenses and Transfers	\$ 1,824,108		
Usage Tax	11,429,376		
Tangible Personal Property Tax	3,296,971		
Licenses, Taxes, and Fees-			
Delinquent Tax	78,417		
Legal Process Tax	117,248		
Candidate Filing Fees	4,140	\$ 16,750,260	
Payments to Fiscal Court:			
Tangible Personal Property Tax	\$ 1,005,119		
Delinquent Tax	62,899		
Deed Transfer Tax	456,982		
Occupational Licenses	6,379	1,531,379	
Payments to Other Districts:			
Tangible Personal Property Tax	\$ 5,207,490		
Delinquent Tax	362,517	5,570,007	
Payments to Sheriff		11,120	
Payments to County Attorney		108,191	
Refunds	34,371		
Delinquent Tax Redemptions			
To The State	78,312		
City Stickers	142,959	255,642	
Total Disbursements			\$ 24,226,599
Net Receipts			\$ 2,380,169
Payments to State Treasurer:			
75% Operating Fund		\$ 1,827,539	*
25% County Fund		552,630	2,380,169
Balance Due at Completion of Audit			\$ 0

<sup>\*</sup> Includes reimbursed expenses of \$169,648. See Note 1B

# KENTON COUNTY WILLIAM AYLOR, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER

#### Calendar Year 2000

	75% Operating		Operating County			
		Fund	Fund		Totals	
Fund Balance - January 1, 2000	\$	85,089	\$		\$	85,089
Receipts						
Fees Paid to State - Operating Funds (75%)		1,827,539				1,827,539
Fees Paid to State - County Funds (25%)				552,630		552,630
Total Funds Available	\$	1,912,628	\$	552,630	\$	2,465,258
<u>Disbursements</u>						
Kenton County Fiscal Court	\$		\$	552,630	\$	552,630
Personnel Services-						
County Clerk's Salary		80,487				80,487
County Clerk's Expense		3,600				3,600
Deputies' Salaries		1,132,046				1,132,046
Overtime Gross		1,778				1,778
Employee Benefits-						
Employer's Share Social Security		88,454				88,454
Employer's Share Retirement		84,632				84,632
Employer's Paid Health Insurance		260,089				260,089
Contracted Services-						
Advertising		251				251
Microfilming		14,809				14,809
Parking		12,705				12,705
Materials and Supplies-						
Delivery Services		5,548				5,548
Office Supplies		30,753				30,753
Telephone		28,558				28,558
Equipment Rental		964				964
Maintenance		12,822				12,822
Forms		1,640				1,640

KENTON COUNTY
WILLIAM AYLOR, COUNTY CLERK
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND
BALANCES OF THE COUNTY CLERK'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER
Calendar Year 2000
(Continued)

	75% Operating		75% 25% Operating County			
				Fund		Totals
<u>Disbursements</u> (Continued)						
Other Clauses						
Other Charges-			_		_	
Conventions and Travel	\$	670	\$		\$	670
Conferences and Meetings		1,004				1,004
Dues		3,550				3,550
Postage		25,694				25,694
Post Office Box and Rental		368				368
Unemployment Insurance		734				734
Maps		288				288
Computer Services and Equipment		75,000				75,000
Capital Outlay-						
Office Equipment		44,000				44,000
Total Disbursements	\$	1,910,444	\$	552,630	\$	2,463,074
Fund Balance - December 31, 2000	\$	2,184	\$	0	\$	2,184

#### KENTON COUNTY WILLIAM AYLOR, COUNTY CLERK NOTES TO THE FINANCIAL STATEMENTS

December 31, 2000

Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and periodically paid to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

#### B. Basis of Accounting

The financial statements have been prepared on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2000.

The Attorney General issued a letter which stated that some receipts of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are receipted in the 75 percent fund.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

KENTON COUNTY WILLIAM AYLOR, COUNTY CLERK NOTES TO THE FINANCIAL STATEMENTS December 31, 2000 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.17 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement System's annual financial report which is a matter of public record.

#### Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The County Clerk entered into a written agreement with the depository institution and met requirements (a), (b), and (c) stated above. However, as of April 6, 2000, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$236,294 of public funds uninsured and unsecured.

The county official's deposits are categorized below to give an indication of the level of risk assumed by the county official as of April 6, 2000.

	Ban	k Balance
Insured and collateralized with securities held by pledging depository institution in the county official's name	\$	1,500,000
Uncollateralized and uninsured		236,294
Total	\$	1,736,294

KENTON COUNTY WILLIAM AYLOR, COUNTY CLERK NOTES TO THE FINANCIAL STATEMENTS December 31, 2000 (Continued)

#### Note 4. Grant

The County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$26,082. Funds totaling \$13,041 were received during calendar year 2000. Since this grant was for salaries paid for indexing, 100% of it was turned over to the 75% account to be distributed along with the regular payroll. Funds totaling \$7,494 were expended during calendar year 2000. The unexpended grant balance is \$5,547 as of December 31, 2000.



#### COMMENTS AND RECOMMENDATIONS

#### KENTON COUNTY WILLIAM AYLOR, COUNTY CLERK COMMENTS AND RECOMMENDATIONS

#### Calendar Year 2000

#### STATE LAWS AND REGULATIONS:

1. County Clerk Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

On April 6, 2000, \$236,294 of the County Clerk's deposits of public funds in depository institutions were uninsured and unsecured. According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with Federal Deposit Insurance Corporation insurance, equals or exceeds the amount of public funds on deposit at all times. We recommend that the County Clerk require the depository institution to pledge or provide collateral in an amount to secure deposits of public funds at all times.

County Clerk's Response:

Financial Institution has put in place a new procedure that will assure pledges will be adequate.

#### INTERNAL CONTROL - REPORTABLE CONDITIONS AND MATERIAL WEAKNESS:

#### 2. <u>Lacks Adequate Segregation of Duties</u>

We noted the lack of an adequate segregation of duties for the internal control structure and its operation that in our judgement is a reportable condition and a material weakness under standards established by the American Institute of Certified Public Accountants. Due to the entity's diversity of official operations and budget restrictions, the official has limited options for establishing an adequate segregation of duties. During the audit, it was noted that the bookkeeper both deposits cash for the lien department and reconciles the lien department accounts. We recommend that the County Clerk separate the cash safekeeping function from the cash reconciling function.

County Clerk's Response:

Management concurs.

#### PRIOR YEAR:

County Clerk Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

This has not been corrected and is repeated in the current year.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the Kenton County Clerk for the year ended December 31, 2000, and have issued our report thereon dated January 18, 2002. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Kenton County Clerk's financial statements for the year ended December 31, 2000, are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grants noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying comments and recommendations.

 County Clerk Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Kenton County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying comments and recommendations.

• Lacks Adequate Segregation of Duties

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the following reportable condition described above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - January 18, 2002